# TITLE 13. NEW MOTOR VEHICLE BOARD

(Notice published March 17, 2023)

# NOTICE OF PROPOSED RULEMAKING

**NOTICE IS HEREBY GIVEN** that the California New Motor Vehicle Board ("Board"), pursuant to the authority vested in the Board by subdivision (a) of Vehicle Code section 3050 proposes to adopt the proposed regulation as described below, after considering all comments, objections, and recommendations regarding the proposed regulatory action.

# PROPOSED REGULATORY ACTION

The Board proposes to add section 551.26 of Title 13 of the California Code of Regulations pertaining to representation in protests and petitions.

### PUBLIC DISCUSSIONS PRIOR TO NOTICE

Prior to the publication of this notice, the Board considered and adopted the proposed regulation at a noticed General Meeting held on November 7, 2022. Fourteen (14) days prior to the meeting, a detailed agenda including the consideration of the proposed text of the regulation was mailed to all individuals and entities on the Board's Public Mailing list, Electronic Public Mailing list, and website subscription list. The agenda was also posted on the Board's website.

No comments by the public were received at the November 7, 2022, General Meeting in relation to the regulation in this notice, and no further public discussion was held prior to publication of the notice.

# **PUBLIC HEARING**

The Board has not scheduled a public hearing on this proposed action. However, the Board will hold a hearing if it receives a written request for a public hearing from any interested person, or their authorized representative, no later than 15 days before the close of the written comment period.

#### WRITTEN COMMENT PERIOD

Any person interested, or their authorized representative, may submit written comments relevant to the proposed regulatory action to the Board by e-mail at danielle.phomsopha@nmvb.ca.gov or nmvb@nmvb.ca.gov. The written comment period closes at midnight on May 2, 2023. The Board will only consider comments received at the Board's offices by that time. Submit comments to:

Danielle R. Phomsopha, Senior Staff Counsel New Motor Vehicle Board 2415 1st Avenue, MS L242 Sacramento, CA 95818 (916) 244-6777 Teams/direct line (916) 445-1888 main line danielle.phomsopha@nmvb.ca.gov

#### AUTHORITY AND REFERENCE

Vehicle Code section 3050, subdivision (a), authorizes the Board to amend the proposed regulation. The proposed regulation implements, interprets, and makes specific Vehicle Code section 3050.

#### INFORMATIVE DIGEST/POLICY STATEMENT OVERVIEW

The adopted mission of the Board is to "enhance relations between dealers and manufacturers throughout the State by resolving disputes in the new motor vehicle industry in an efficient, fair and cost-effective manner." The adopted vision statement provides that the Board "demonstrate professionalism, integrity, and accountability in securing fair resolutions to motor vehicle industry disputes."

While the Board's current regulations include references to attorneys, agents, and representatives, which implicitly suggests that non-attorney representatives are allowed, the regulations lack a clear authorization for non-attorney representatives, such as other agencies have adopted by regulation or through statutory authority. Consequently, promulgation of a new regulation that makes this exercise of discretion explicit would be beneficial.

Non-California-attorney representatives have appeared before the Board for decades. A revised practice expressly allowing for non-attorney representatives, including out-of-state attorneys, would benefit parties, particularly those that often retain counsel who specialize in this practice area but are located outside of California and are not licensed by the California State Bar.

In the absence of a regulation, the Board has relied on the *pro hac vice* provisions in the California Rules of Court with out-of-state attorneys submitting an application to appear *pro hac vice* identifying associated California counsel. The Board is seeking to eliminate this process by proposing to add Section 551.26 to Title 13 of the California Code of Regulations.

#### OBJECTIVE AND ANTICIPATED BENEFITS OF THE PROPOSED REGULATION

The broad objective of the regulation is to clarify for litigants that appear before the Board the information necessary to effectively represent themselves or their clients.

The specific benefit anticipated from the regulation is promoting the expeditious and economical resolution of statutorily enumerated disputes between new motor vehicle dealers (franchisees) and their manufacturers or distributors (franchisors). The Board keeps these types of cases from further clogging our already congested courts. It provides a uniformity of decisions across the state, allowing franchisors and their dealers to conduct their business in compliance with California law.

# EVALUATION OF INCONSISTENCY/INCOMPATIBILITY WITH EXISTING STATE REGULATIONS

The Board conducted an evaluation of the proposed regulation's potential inconsistency or incompatibility with existing state regulations and has found that they are neither inconsistent nor incompatible with existing state regulations.

#### DISCLOSURES REGARDING THE PROPOSED ACTION

The Board has made the following initial determinations:

- Mandate on local agencies and school districts: None.
- Cost or savings to any state agency: None.
- Cost to any local agency or school district which must be reimbursed in accordance with Government Code sections 17500 through 17630: None.
- Other nondiscretionary cost or savings imposed on local agencies: None.
- Cost or savings in federal funding to the state: None.
- Cost impacts on a representative private person or business: The Board is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.
- Significant, statewide adverse economic impact directly affecting businesses, including the ability of California business to compete with businesses in other states: None.
- Significant effect on housing costs: None.

### RESULTS OF THE ECONOMIC IMPACT ANALYSIS/ASSESSMENT

The Board concludes that the proposed regulation will not (1) create any jobs within the State of California, (2) eliminate any jobs within the State of California, (3) create any new businesses within the State of California, (4) eliminate any existing businesses within the State of California, or (5) cause the expansion of businesses currently doing business within the State of California.

#### **BENEFITS OF THE REGULATION**

The proposed regulation will promote the expeditious and economical resolution of disputes between new motor vehicle dealers and their manufacturers or distributors. The proposed regulation is not expected to affect worker safety or the state's environment.

#### **SMALL BUSINESS DETERMINATION**

The Board has determined that the proposed regulation will have no effect on small businesses. This determination was made because no small businesses are legally required to comply with the regulation, are legally required to enforce the regulation, or derive a benefit from or incur an obligation from the enforcement of the regulation. The proposed regulation merely clarifies case management for franchised new motor vehicle dealers and their franchisors (new vehicle manufacturers or distributors) who choose to file a protest or petition with the Board.

# **CONSIDERATION OF ALTERNATIVES**

In accordance with Government Code section 11346.5, subdivision (a)(13), the Board must determine that no reasonable alternative it considered or that has otherwise been identified and brought to the attention of the Board would be more effective in carrying out the purpose for which the action is proposed, would be as effective and less burdensome to affected private persons than the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law.

The Board invites interested persons to present comments, statements or arguments with respect to alternatives to the proposed regulation, during the written comment period or at the public hearing, if one is requested.

### **CONTACT PERSONS**

Please direct requests for copies of the proposed text (the "express terms") of the regulation, the initial statement of reasons, the modified text of the regulation, if any, or other information upon which the rulemaking is based to Ms. Phomsopha at the following address:

Danielle R. Phomsopha, Senior Staff Counsel New Motor Vehicle Board 2415 1<sup>st</sup> Avenue, MS L242 Sacramento, CA 95818 (916) 244-6777 Teams/direct line (916) 445-1888 main line danielle.phomsopha@nmvb.ca.gov The backup contact person for these inquiries is:

Robin P. Parker, Chief Counsel New Motor Vehicle Board 2415 1st Avenue, MS L242 Sacramento, CA 95818 (916) 244-6776 Teams/direct line (916) 445-1888 main line robin.parker@nmvb.ca.gov

# AVAILABILITY OF STATEMENT OF REASONS, TEXT OF PROPOSED REGULATION, AND RULEMAKING FILE

The Board will have the entire rulemaking file available for inspection and copying throughout the rulemaking process at its offices by appointment. Please contact the contact persons listed above should you wish to make an appointment for in-office inspection and copying. As of the date this notice is published in the Notice Register, the rulemaking file consists of this notice, the proposed text of the regulation, the initial statement of reasons, the Economic and Fiscal Impact Statement, and all the information upon which the proposal is based. Copies may be obtained by contacting the contact persons identified above.

#### **AVAILABILITY OF CHANGED OR MODIFIED TEXT**

After considering all timely and relevant comments received, the Board may adopt the proposed regulation substantially as described in this notice. If the Board makes modifications which are sufficiently related to the originally proposed text, it will make the modified text (with the changes clearly indicated) available to the public for at least 15 days before the Board adopts the regulation as revised. Requests for copies of any modified regulation should be addressed to the Board contact person or back-up contact person at the addresses indicated above. The Board will accept written comments on the modified regulation for 15 days after the date on which they are made available to the public.

#### **AVAILABILITY OF THE FINAL STATEMENT OF REASONS**

Upon completion of the Final Statement of Reasons, copies thereof may be obtained by contacting Ms. Phomsopha or Ms. Parker at the above address.

#### AVAILABILITY OF DOCUMENTS ON THE INTERNET

Copies of the Notice of Proposed Action, the Initial Statement of Reasons, and the text of the regulation in underline and strikeout font can be accessed through the Board's website at www.nmvb.ca.gov.